



CITIZEN PARTICIPATION PLAN

For the

2010/2011 – 2013/2014
FIVE YEAR CONSOLIDATED
HOUSING & COMMUNITY
DEVELOPMENT PLAN

And the

2010/2011
ANNUAL ACTION PLAN

Chesapeake
VIRGINIA





2010/2011 – 2013/2014

Citizen Participation Plan

OVERVIEW

The Consolidated Action plan is a comprehensive planning document that establishes a unified vision for community development that will facilitate the goals enacted by the United States Congress to:

1. Provide decent housing.
2. Provide activities that will benefit low and moderate-income persons.
3. Provide a suitable living environment.
4. Activities that aid in the prevention of elimination of slums or blight.
5. Expand economic opportunities.

The City of Chesapeake is a participating entitlement jurisdiction with the U. S. Department of Housing & Urban Development (HUD). Federal grants are awarded to the City based on a formula that considers the number of households in poverty, age of housing stock, population, economic growth, etc. The United States Congress appropriates federal grants annually so grant awards may vary from year to year.

The Citizen Participation Plan (CPP) describes the framework and process to be used to develop and implement the City’s housing and community development program through the Consolidated Plan process. All citizens, including low and moderate income, persons living in slum or blighted areas, minorities, non-English speaking persons, persons with disabilities, persons with HIV/AIDS and their families, homeless persons/agencies and residents of public assisted housing developments are encouraged to participate in the development and review process. The CPP contains provisions designed to facilitate meaningful citizen participation.

INTRODUCTION

In accordance with the requirements of (HUD), under federal regulation 24 CFR 91.105, the City of Chesapeake (City) is required to adopt a Citizen Participation Plan (CPP) that sets forth the City's policies and procedures for citizen participation under the Five-Year Consolidated Housing & Community Development Plan and subsequent Annual Action Plans. The following is the City's CPP for the **2010/2011-2013/2014** Five-Year Consolidated Housing & Community Development Plan (Consolidated Plan), which the Chesapeake Office of Housing will coordinate. The CPP will address the following elements: participation; access to meetings; access to information; access to records;

publication of the plan; public hearings; notice of hearings; citizen comments; amendments; performance report, technical assistance and the complaint procedure.

The CPP will apply to City departments and other subrecipients who receive funding or are involved in the Consolidated Plan development, selection, and administration processes. The City has received annual monetary assistance from HUD under the Community Development Block Grant Program (CDBG), HOME Investment Partnership Program (HOME), and the American Recovery & Reinvestment Act (ARRA) of 2009.

OVERALL ENCOURAGEMENT OF PARTICIPATION

The community involvement process has the following objectives:

1. To obtain citizen views and/or answer citizen questions regarding housing and community development needs especially those living in public and assisted housing and low and moderate-income persons where CDBG, HOME, and ARRA funds might be spent.
2. To determine what other types of resources and services are needed in the future.
3. To help develop priorities.
4. To increase understanding of issues and determine possible options.
5. To generate new ideas.
6. To discover and explore possible compromises.
7. To comment on program performance.
8. To determine the public's support for various solutions.

The City will encourage citizen participation with reasonable opportunity to comment on in the initial development of the Consolidated Plan, any amendments to the Plan, the Consolidated Annual Performance, and Evaluation Report (CAPER), the CPP and any amendments to it. Every effort will be made to minimize displacement and provide assistance to those displaced because of Consolidated Plan program activities; particularly citizens who are extremely low, very low, low, to moderate-income residents of public and assisted housing and/or residents of existing or future community development target areas.

A meeting composed of public agency representatives, and other interested planning partners will be convened each year prior to development of the Consolidated Plan and/or Action Plan to review and comment on plans to ensure citizen participation throughout the Plan development and implementation process. The City will notify participants and invite input by appropriate

communication means.

NOTICE OF HEARINGS, PUBLIC HEARINGS & PUBLIC COMMENT

The following identifies the specific procedures the City will follow to assure opportunities for public comment on housing and community development programs. The City will encourage the participation of minorities, non-English speaking residents, and persons with mobility, visual or hearing impairments during all stages of the citizen participation process. The City will provide reasonable accommodation and services access for sensory-impaired and disabled persons with notice of at least three (3) working days in advance of the meeting date. This policy will help ensure that all citizens have input into the Consolidated Plan planning and monitoring processes.

Public Notice-

- There will be advanced public notices once a federally required document is available throughout the community development cycle such as:
 1. Proposed Annual Action Plan (Needs Assessment, Draft Statement of Objectives, and Final Statement of Objectives);
 2. Three to Five-Year Strategic Plan;
 3. Proposed Substantial Amendment to the Action Plan;
 4. Consolidated Annual Performance and Evaluation Report (CAPER) and
 5. Other Reports which HUD may require.
- Notice of opportunity for the public to comment will, at a minimum, be published in local newspapers of general circulation (the Virginian-Pilot Clipper always and when feasible the New Journal & Guide) **at least ten (10) calendar days** prior to the citizen input meetings and will be dependent on availability and publication deadlines. The content of the notice will include the date, time, location and purpose of the meeting or hearing or a summary of the content of the newly available document. Citizen input notices will also be made available on the City's cable television access Channel 48 and the City's website home page (<http://www.cityofchesapeake.net>) or the Office of Housing's web site as appropriate.
- Persons desiring to provide input into the annual planning process for the subsequent year's planning process will be kept in a file and notified of future meetings at the appropriate times. Persons who cannot attend the meetings will be given the opportunity to meet with a City representative during working hours and/or requested to send a letter outlining their comments. The City will continue its open door policy for citizens to visit City offices during working hours to inquire about present and/or past Consolidated Plan program activities.

- The proposed Consolidated Plan will be published and made available in public locations for citizen review and comment. Complete copies of the proposed Consolidated Plan and Annual Action plans will be placed in all branch libraries of the Chesapeake Public Libraries, Bureau of Community Programs - the Office of Housing; and the Chesapeake Redevelopment and Housing Authority. Citizens will have a period of **not less than thirty (30) calendar days** to comment on the proposed Plan prior to submission to HUD. The City will consider all comments received, and a summary of citizen comments accepted and those not accepted with the reason for nonacceptance will be attached to the final plan submission to HUD. Consolidated Plan program records will be available for public review for a period of three years after the end of a Consolidated Plan program year.
- The City will provide citizens with reasonable and timely access to local meetings, information, and records relating to the City's proposed use of HUD funds. Meeting dates, times, and locations will be announced **a minimum of ten (10) calendar days** in advance of the meeting through the mechanisms described above. Complete copies of the proposed Consolidated Plan will be made available to the public for onsite review.

Upon request, the City will provide technical assistance to all persons developing Consolidated Plan funding proposals or seeking to provide input on Consolidated Plan activities, particularly extremely low, very low, and low to moderate-income citizens who request or need assistance.

Public Hearings-

The City will conduct at least one public hearing or as determined by HUD during the plan needs assessment and proposed activities of each program year cycle before the final Annual Action Plan is published for notice. The hearing seeks to:

- obtain citizen views and/or answer citizen questions on housing and community development needs;
- respond to questions about the proposed activities. Citizens will be encouraged to provide input on the housing and community development needs statement and proposed activities during the stage of each ; to review the current and prior years performance; to review the amount of assistance the City expects to receive (including grant funds and program income) and the range of activities that may be undertaken, including the estimated amount that will benefit persons particularly citizens who are extremely low, very low, low, to moderate-income residents of public and assisted housing and/or residents of existing or future community development target areas.
- Public hearing notices will be published **at least ten (10) calendar days** or as determined by HUD in advance through the mechanisms described above, and will be held at a reasonable time and at a convenient, disabled persons accessible location.
- Citizens will be encouraged to provide questions about the proposed activities on the

housing and community development needs statement; to review all proposed activities; to review the current and prior years performance; to review the amount of assistance the City expects to receive (including grant funds and program income) and the range of activities that may be undertaken, including the estimated amount that will benefit persons of low-to-moderate income; and to review the City's plan to minimize displacement of persons and to assist any persons displaced. Public hearing notices will be published **at least ten (10) calendar days** or as determined by HUD in advance through the mechanisms described above, and will be held at a reasonable time and at a convenient, disabled persons accessible location.

Public Comment Period-

- The City of Chesapeake will consider the views of citizens, public agencies and other parties in preparing the final consolidated plan submission and will attach a summary of such comments to the final submission. The summary of citizen comments will include a written explanation of comments not directly acted on and the reasons why these comments were not directly addressed.

PHASES OF THE PUBLIC INVOLVEMENT PROCESS

Needs Assessment (Housing & Community Development Needs)	Comment Period: 15 Days Public Hearing: Yes Tentative Scheduled: October, November or December and as needed
Once a year, a public hearing will be held on general housing and community development needs within Chesapeake. Citizens and community leaders often raise issues or suggestions for activities meant to improve the quality of life. The hearing will be held prior to the start of the annual funding process, and will provide input to the Annual Action Plan and the Five-Year Consolidated Plan. In addition, the City may periodically seek citizen input on housing and community development needs via other methods, including but not limited to surveys, outreach meetings, special study groups, and community reports and plans.	
Proposal Review Process (Review of Annual Funding Process)	Scheduled: December – February
The CDBG/HOME Selection Committee will engage in an annual proposal review process and will make specific funding recommendations to the City Manager and City Council.	
Annual Action Plan (Funding Recommendations)	Comment Period: 30 Days Public Hearing: Yes Scheduled: January-May
A draft of the Annual Action Plan, which includes for example: the amount of federal funds, program income, matching funds, range of activities that may be undertaken including the estimated amount that will benefit persons of low to moderate income. The plan will be placed in all branch libraries of the Chesapeake Public Libraries, Bureau of Community Programs - Office of Housing, (City Hall Building -5th floor -306 Cedar Road, Chesapeake, VA 23322), and the Chesapeake Redevelopment and Housing Authority (1468 South Military Highway, Chesapeake, VA 23320) during regular business hours throughout the comment period. Funding recommendations will be published in a newspaper of general circulation. The public notice will include a brief description of the proposed activities, date, time, and location of the public hearing, the deadline by which written comments must be received, and where to get further information. Citizens may provide verbal comments at the public hearing and/or written comments during the comment period.	
Consolidated Annual Performance Report (CAPER) (Reporting on Funded Activities)	Comment Period: 15 Days Public Hearing: Yes Scheduled: September
An annual report on the performance of funded activities is prepared. Citizens may provide verbal comments at the public hearing and/or written comments during the comment period. A draft of the Annual Performance Report will be placed in all branch libraries of the Chesapeake Public Libraries, Bureau of Community Programs - Office of Housing, (City Hall Building -5th floor -306 Cedar Road, Chesapeake, VA 23322), and the Chesapeake Redevelopment and Housing Authority (1468 South Military Highway, Chesapeake, VA 23320) during regular business hours throughout the comment period.	

<p>Five-Year Consolidated Plan (Housing and Community Development)</p>	<p>Comment Period: 30 Days Public Hearing: Yes Scheduled: March/April 2010 & 2014</p>
<p>Every five years, the U.S. Department of Housing and Urban Development (HUD) requires the City to re-evaluate its policies and strategies for addressing housing and community development needs in the community. The Consolidated Plan includes information on population and housing conditions, as well as City strategies for Safe Neighborhoods, Infrastructure and Facilities, Housing Choices, Economic Opportunities, and Healthy Families. In addition, the Continuum of Care contributes information on homeless issues. Following the completion of the draft Consolidated Plan, a public notice will be published in a local newspaper of general circulation. The notice will include an outline of the Consolidated Plan, the date, time and location of the public hearing, and the deadline by which written comments must be received. Citizens may provide verbal comments at the public hearing and/or written comments during the comment period. A draft of the Consolidated Plan will be available for public review in all branch libraries of the Chesapeake Public Libraries, Bureau of Community Programs - Office of Housing, (City Hall Building - 5th floor -306 Cedar Road, Chesapeake, VA 23322), and the Chesapeake Redevelopment and Housing Authority (1468 South Military Highway, Chesapeake, VA 23320) during regular business hours throughout the comment period.</p>	
<p>Substantial Plan Amendments (Amendments to the Annual Plan)</p>	<p>Comment Period: 30 Days Public Hearing: No Scheduled: As Needed</p>
<p>Following the adoption of the Five-Year Consolidated Plan and the Annual Action Plan, it may be necessary to make amendments from time to time. City Council will be notified of plan amendments that are defined as "substantial". Amendments to the plan will also be subject to public notice and comment.</p>	
<p>Citizen Participation Plan (Procedures for Public Comment on Housing & Community Development Plans & Programs)</p>	<p>Comment Period: 15 Days Public Hearing: No Scheduled: As Needed</p>
<p>The Citizen Participation Plan will be reviewed and updated as needed. Changes in the language of the Citizen Participation Plan are subject to review by the Office of Housing and to a 15-day public comment period. A public notice will be published in a newspaper of general circulation and a draft of the Citizen Participation Plan will be available for public review in Chesapeake's Public Libraries, Bureau of Community Programs - Office of Housing, (City Hall Building -5th floor -306 Cedar Road, Chesapeake, VA 23322), and the Chesapeake Redevelopment and Housing Authority (1468 South Military Highway, Chesapeake, VA 23320) during regular business hours throughout the comment period.</p>	

ACCESS TO INFORMATION

The City will make available to citizens, records regarding the past use of funds, the Citizen Participation Plan, the Consolidated Action Plan, substantial amendments to the Consolidated Plan, and the Consolidated Annual Performance and Evaluation Report (CAPER). A copy of the above documents will be placed in all branch libraries of the Chesapeake Public Libraries:

- **Chesapeake Central Library**
298 Cedar Road
Chesapeake, VA 23322
757.410.7100
Library Manager: Jim Blanton
- **Dr. Clarence V. Cuffee Library**
2726 Border Road
Chesapeake, VA 23324
757.410.7036
Library Manager: Olivia Osei-Sarfo
- **Greenbrier Library**
1214 Volvo Parkway
Chesapeake, VA 23320
757.410.7058
Library Manager: Stan Bustetter
- **Indian River Library**
2320 Old Greenbrier Road
Chesapeake, VA 23321
757.410.7003
Library Manager: Clyde Hunter
- **Major Hillard Library**
824 Old George Washington Highway, N.
Chesapeake, VA 23323
757.410.7078
Library Manager: Susan Hobbs
- **Russell Memorial Library**
2808 Taylor Road
Chesapeake, VA 23321
757.410.7020
Library Manager: Jean Carideo
- **South Norfolk Memorial Library**
1100 Poindexter Street
Chesapeake, VA 23324
757.410.7048
Library Manager: Pat Jefferson

Source: Chesapeake Public Libraries Web Page <http://www.infopeake.org/locations.asp>

Copies of the Citizen Participation Plan, the Consolidated Action Plan, substantial amendments to the Consolidated Plan, and the Consolidated Annual Performance and Evaluation Report (CAPER) may be viewed at Office of Housing, (City Hall Building -5th floor -306 Cedar Road, Chesapeake, VA 23322), and the Chesapeake Redevelopment and Housing Authority (1468 South Military Highway, Chesapeake, VA 23320). These documents will also be available on the City of Chesapeake's website www.cityofchesapeake.net under City Departments, Office of Housing.

SUBSTANTIAL AMENDMENTS

Throughout the term of the Five-year Consolidated Plan and the Annual Action Plan, the plan may be amended to add or delete action items or objectives. The Plans must be amended through the citizen participation process, if any changes meet the definition of substantial change.

Substantial Change for the Consolidated Plan is defined as:

1. The deletion or addition of an objective, program, activity, or project.

Substantial Change for the Annual Action Plan is defined as:

1. Addition of a new project or an activity not described in the Annual Action Plan.
2. Elimination of an existing activity described in the Annual Action Plan.
3. Change in the funding amount for a project or activity by 50% or more.
4. Change in the purpose or scope of a project or an activity to the extent that it would be considered a new project or an activity.
5. Change in the location of the project or activity.
6. These substantial amendments are subject to the citizen participation process in accordance with the CPP.

The following criteria will be used by the City to determine what constitutes a substantial change:

1. Deleting fifty percent (50%) or more of the planned activities under an approved project as determined by the original total project budgeted funds.
2. Adding fifty percent (50%) or more new activities to an approved project as determined by the original total project budgeted funds.
3. The transferring out of twenty-five percent (25%) or more of the funds originally budgeted within an approved project during the approved fiscal year for planned activities to an ineligible Consolidated Plan activity.
4. A delay of starting an approved project's operations of over twelve months from the start of the fiscal year in which the project is supposed to begin.

5. Changes in the use of CDBG funds from one eligible activity to another eligible activity of fifty percent (50%) or more.

PERFORMANCE REPORTS

Every year, the City must submit to HUD a Consolidated Annual Performance and Evaluation Report (CAPER) within 90 days of the close of the program year. Contents of the CAPER report will include the progress on planned activities benefiting very low, low and moderate income persons, an assessment on the effectiveness of the program in meeting objectives (comparing actual accomplishments to planned actions), progress in providing housing assistance, status of environmental reviews, and information regarding the City's compliance with equal opportunity, fair housing, lead abatement and citizen participation standards. The CAPER also provides a narrative on the progress towards meeting the goals set forth in the Five-Year Consolidated Plan, the Annual Action Plan, and assessing the City's overall performance.

Citizens will be invited to provide written comment on the CAPER **at least fifteen days (15) days** in advance of its submission to HUD. Citizens will be notified of the locations of the copies of the Performance Report made and will be placed in all branch libraries of the Chesapeake Public Libraries, Bureau of Community Programs - Office Housing, (City Hall Building -5th floor -306 Cedar Road, Chesapeake, VA 23322), and the Chesapeake Redevelopment and Housing Authority (1468 South Military Highway, Chesapeake, VA 23320).

The City will provide citizens an opportunity to comment on the Performance Report for a period of **not less than fifteen (15) days** through the mechanisms described above. A summary of citizen comments received will be attached to the CAPER to be submitted to HUD.

TECHNICAL ASSISTANCE

Upon request, the City will provide technical assistance to all persons developing a Consolidated Plan funding proposals or seeking to provide input on Consolidated Plan activities, particularly extremely low, very low, low, and moderate-income citizens who request or need assistance.

Technical assistance may consist of one on one assistance, or information and referral. The City's provision of technical assistance does not include preparation of grant applications for individuals or organizations. Technical assistance may be limited by funds and staff availability.

COMPLAINT PROCEDURE

Written citizen complaints and grievances on the Consolidated Plan program activities will receive a timely and substantive written response from the City **within fifteen (15) working days** of the City's receipt of the complaint, when practicable. In addition to a written response, the City may, as

appropriate, follow up on the complaint by telephone and/or in person.

Subrecipients that receive CDBG funding from the City of Chesapeake are also required to have a written complaint policy.